

UNLOCKING WATER INVESTMENT IN SOUTH AFRICA

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#KopanoYaMetsi









Ministry of Foreign Affairs of Denmark DANIDA



Summary of Kopano ya Metsi learnings thus far

Johannesburg, 21 May 2018 Alex McNamara, NBI



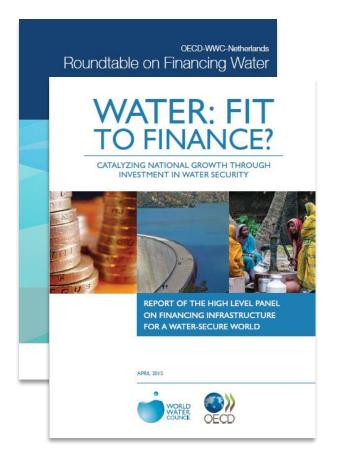
Project roadmap



The world is grappling with the challenge of how to finance water



- South Africa's issues are not particularly unique
- Under-investment globally, in comparison to transport and energy
- Various recent global roundtables and publications



The *financing* of water is closely linked to the *pricing* of water



A lack of cost-recovery can lead to a vicious cycle of indebtedness and poor service delivery:

Non-cost reflective tariffs and poor Which leads to a collection rates lack of undermine the refurbishment and creditworthiness of maintenance water utilities and reduce investment Until eventually, 'the sector hits the wall'

Globally, the political aspects of water are considered to have the greatest role in deterring investment



- 'Political and governance risk is the key risk that investors look at'
- 'It is the socio-political aspects of water that deter investment, along with low tariffs'

Project preparation and bankability is in turn reduced because of low tariffs, poor collection and political interference...



South Africa experiences many of these global challenges:



- Water is not accurately priced, and is not viewed as a strategic asset
- Political interference occurs in both tariff setting and procurement
- 3. There are concerns regarding municipal collection rates



In addition, there are some *country s*pe*cific* issues that need to be considered:

Growing water sector funding gap (now R890 billion over 10 years; estimated 37% shortfall)

Political
appointments to
certain top
positions, who
may lack
requisite
technical or
leadership skills

Lack of ringfencing of water-related revenues by municipalities

Limited revenue base of smaller, rural municipalities

Under use of existing government grants by many municipalities

Poor credit rating of many municipalities, which limits borrowing

Large Metros that are close to reaching their borrowing limit

'If you have good cash flows, you can raise money'

'Good governance and full cost recovery is key to attracting finance'

A hybrid approach to water pricing can also help move investment in the right direction



- 'You can separate pricing from subsidy'
- In other words, you can implement cost-reflective tariffs to stimulate investment and provide a targeted subsidy to the poor



Image Credit: SIWI



Areas that we can all support include the following:



Employ the available utility diagnostics tools, to assess where WSA improvement is needed

Engage councillors, business and large water users on need for proper tariff setting (cost-reflective; welfare maximising)

Work with DFIs to provide attractive financing terms and accessible project preparation money

Support the development of municipal systems, protocols and standardised contracts

Highlight case studies of effective private sector investment

Outline the costs of inaction (reduced water access, human health and ecosystem impacts, heightened municipal indebtedness)

Our specific findings on water PPPs

Formal water PPPs are currently considered difficult to implement and are underrepresented



- The key barriers to implementing PPPs include:
 - The capacity to develop and manage long-term PPP contracts
 - Concerns over non-payment by water users
 - The legal framework outlined within the Municipal Systems
 Act and Municipal PPP Regulations
 - Scepticism from trade unions
- 2 of our successful water PPPs (in iLembe and Mbombela) were established *prior* to the introduction of the PPP legal framework

Solutions do exist to implement effective water PPPs in South Africa:

| Key Barrier | Main Solutions |
|--|--|
| Lack of municipal capacity and political support | Demonstrate how private sector participation can increase customer service levels and improve revenue collection Demonstrate how private operators can address water challenges on a municipality's behalf where the municipality has limited capacity Make use of the government supported (GTAC) or NBF supported PPP training courses |
| 2. Lengthy PPP process | Undertake the requisite Municipal Systems Act and Municipal Finance Management Act consultations simultaneously Consider a legislative amendment to encourage the public sector to go the PPP route |
| 3. Scepticism from trade unions | Consult with labour unions from the outset Highlight opportunities for employee ownership Include private party performance metrics linked to improved working conditions |
| 4. Risk of non-payment | Place customers at the heart of municipal water management Implement welfare maximising tariffs Consider the use of performance-based private sector utility management contracts Evaluate the use of water bonds or an escrow account to better ring-fence water revenues |
| 5. High initial transaction costs | Make use of the project preparation grants provided by the DBSA, IFC and National Treasury Incorporate transaction advisor costs into the project financial model Consider bundling a number of PPP projects into one Develop standardised PPP procurement documents |

There is a recognised need to attract private sector investment in the water sector



- Overcoming the barriers to water PPPs has the potential to:
 - Unlock private investment
 - Address the current sector funding gap
 - Support the improved functioning of municipal infrastructure
 - Enhance water security



In certain instances a formal PPP is not a suitable mechanism



- Such as in smaller municipalities that have limited institutional capacity
- Private sector management contracts and informal PPP approaches can provide a valuable first step and are less onerous to establish



Questions?

Recommendations: functional WSAs with the ability to borrow money

Institutional development:

- Look at use of WSA management contract (5 year pay on delivery contract)
- Train councillors and technical experts in water financing and investment
- Develop management training programme
- Support development of contract management and project preparation capability
- Provide anti-corruption/anti-bribery training
- Resource supply chain management departments
- Prioritise critical procurement areas to reduce procurement delays
- Explore employee/customer ownership schemes for overall WSA and SPVs
- Push for excellence in relation to energy use, energy production, collections etc.

Revenues and finances:

- Improve billing systems and credit control
- Address key inefficiencies (increase collection rates, reduce NRW, reduce non-labour cost) to increase cash flows without raising tariffs
- Implement welfare maximising tariffs
- Engage with potential funders (banks, institutional investors, DFIs and ECAs)
- Access project preparation money and commercial loans
- Draw in grants, soft loans, guarantees and credit enhancement where possible (blended finance)
- Issue bonds, green bonds and water bonds
- Explore use of off-take agreements
- Facilitate PPPs where appropriate (with the option for profit sharing amongst key roleplayers)
- Use of SPVs to bundle similar projects and create economies of scale
- Explore performance contracts & leasing models
- Emphasise that 'wastewater is a business' with multiple revenue streams

Forthcoming Project Outputs: 5 Topical Briefing Papers and a Business Case



- 1. Water Infrastructure Finance and Investment in South Africa
- 2. Barriers and Solutions to Water PPPs in South Africa
- 3. The South African Water PPP 'Opportunity Map'
- 4. Consumer Readiness: Analysis of IPSOS Survey Responses
- 5. Case Study: Partnering for Improved Waste Water Treatment Works
- 6. South African Water PPP Business
 Case

Engaging further...



For more information



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The NBI is a global network partner of the World Business Council for Sustainable Development (WBCSD) and an implementation partner of the CEO Water Mandate, We Mean Business and the CDP.

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